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Message Text

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TO AMEMBASSY MOSCOW

S E C R E T STATE 295597

FOR THE AMBASSADOR

E.O. 11652:XGDS -3

TAGS:

SUBJECT: US GOALS AND OBJECTIVES IN USSR

1. THIS TELEGRAM TRANSMITS A STATEMENT OF US FOREIGN POLICY GOALS AND OBJECTIVES IN USSR. A SEPARATE MESSAGE WILL PROVIDE EXPLANATORY INFORMATION ON THE PURPOSE, IMPLEMENTATION AND REVIEW OF THESE STATEMENTS.

2. I. STRENGTHENED BILATERAL AND OTHER ARMS CONTROL EFFORTS

--IN SUPPORT OF US NEGOTIATING EFFORTS MAKE CLEAR TO THE SOVIETS THE CENTRAL IMPORTANCE WITH WHICH WE VIEW SALT
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NEGOTIATIONS AND OUR GENUINE DESIRE TO ACHIEVE MUTUALLY ACCEPTABLE REDUCTIONS WHILE MAINTAINING THE STRATEGIC BALANCE. CONTINUE THE DIALOGUE WITH THE SOVIETS ON NON-PROLIFERATION, CONVENTIAL ARMS RESTRAINT, NAVAL RESTRAINT IN THE INDIAN OCEAN, AND OTHER DISARMAMENT ISSUES.

--PROMOTE MILITARY EXCHANGES, CONSISTENT WITH US SECURITY.

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II. CONSTRUCTIVE SOVIET INTERNATIONAL BEHAVIOR

--EMPHASIZE TO THE SOVIETS THE ESSENTIALITY, FOR THE POSITIVE DEVELOPMENT OF US-USSR RELATIONS AND INTERNATIONAL

STABILITY, OF RESPONSIBLE BEHAVIOR, E.G., IN AFRICA OR THE MIDDLE EAST.

--ENCOURAGE THE SOVIETS TO PLAY A CONSTRUCTIVE ROLE IN INTERNATIONAL FORUMS, BEARING IN MIND BASIC DIFFERENCES IN APPROACH TO MANY INTERNATIONAL ISSUES. CONSULT ON UN MATTERS, TO SEEK TO WIDEN AREAS OF AGREEMENT AND COOPERATION IN UNGA, UNESCO, WHO, AND OTHER ORGANIZATIONS.

--CONSULT WITH SOVIET OFFICIALS ON NORTH/SOUTH, FOOD, ENERGY AND OTHER INTERNATIONAL ECONOMIC ISSUES IN WHICH THERE MIGHT BE SOME MUTUAL INTEREST OR POSSIBILITY FOR CONSTRUCTIVE JOINT ACTION.

--SEEK FULLER COORDINATION ON TERRORISM MATTERS BY, FOR EXAMPLE, CONSULTING WTIH THE SOVIETS TO EDUCATE THEM ON OUR CONCERNS AND ON T;EIR OWN INTEREST IN INSULATING INTERNATIONAL AIR TRAFFIC, FOR EXAMPLE, FROM DISRUPTION OF THIS KIND.

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--DRAW ON THE EXISTING FRAMEWORK OF BILATERAL AGREEMENTS TO ENCOURAGE JOINT ASSISTANCE PROJECTS IN THIRD COUNTRIES, FOR EXAMPLE, IN THE HEALTH FIELD.

III. PROJECTION OF US VIEWS TO THE SOVIET LEADERSHIP AND PEOPLE

--MAKE CLEAR TO THE SOVIET LEADERS IN PRIVATE CONVERSATIONS AND PUBLIC STATEMENTS OUR POLICIES AND CONCERNS, AND THEIR SUPPORT BY THE AMERICAN PEOPLE AND CONGRESS.

--MAXIMIZE THE EXPOSURE OF THE SOVIET PEOPLE TO ACCURATE INFORMATION ABOUT THE US BY, FOR EXAMPLE, SEEKING TO EXPAND DISTRIBUTION OF AMERICAN PERIODICALS, BY EXPANDING ACCESS TO U.S. EXHIBITIONS AND IN GENERAL DISSUADING THE SOVIETS FROM INHIBITING ACCESS TO THE PROGRAMS AND FACILITIES OF THE EMBASSY'S PRESS AND CULTURAL SECTION.

--PROMOTE EXCHANGES OF VISITORS IN THE CULTURAL, SCIENTIFIC AND INFORMATIONAL FIELDS, SEEKING WAYS TO IMPROVE THE EFFECTIVENESS OF PROGRAMS BY SHARPENING CRITERIA FOR SELECTING VISITORS.

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--OFFER SUGGESTIONS TO AMERICAN BROADCASTERS TO THE USSR ON THE PROGRAMMING MOST LIKELY TO HAVE A POSITIVE EFFECT ON SOVIET AUDIENCES.

IV. EXPOSURE OF THE SOVIET UNION TO HUMAN RIGHTS CONCERNS

--EXPLAIN TO THE SOVIET LEADERSHIP, OFFICIALDOM, AND PU0LIC THE DEEP HISTORIC COMMITMENT OF THE AMERICAN PEOPLE, GOVERNMENT AND CONGRESS TO PROMOTE RESPECT FOR HUMAN RIGHTS AS PART OF US FOREIGN POLICY. MAKE CLEAR THAT SOVIET HUMAN RIGHTS PRACTICES HAVE AN IMPORTANT IMPACT ON US-SOVIET RELATIONS.

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--USE PRIVATE DIPLOMATIC CHANNELS TO RAISE OUR CONCERN ABOUT SPECIFIC CASES OF HUMAN RIGHTS VIOLATIONS, SUCH AS ARRESTS OF HUMAN RIGHTS ADVOCATES AND DENIALS OF PERMISSION TO EMIGRATE.

--ENCOURAGE THE SOVIETS IN PRIVATE CONVERSATIONS, PUBLIC STATEMENTS, AND, AS APPROPRIATE, INFORMATION PROGRAMS TO ADOPT LESS RESTRICTIVE EMIGRATION POLICIES AND PRACTICES AND TO BE MORE FORTHCOMING ON DIVIDED FAMILIES.

--QUIETLY ENCOURAGE INTERESTED US INDIVIDUALS, ORGANIZATIONS AND MEMBERS OF CONGRESS TO RELAY DIRECTLY TO THE SOVIETS THEIR HUMAN RIGHTS CONCERNS.

--MAKE CLEAR TO SOVIETS THAT WE DO NOT SEEK CONFRONTATION AT BELGRADE II OR FUTURE CSCE FORUMS, BUT THAT WE BELIEVE A FULL AND CONTINUING REVIEW OF IMPLEMENTATION IN ALL CSCE AREAS IS ESSENTIAL FOR REDUCTION OF TENSION IN EUROPE.

V. IMPROVED BILATERAL ATMOSPHERE AND TRADE

--PROMOTE ECONOMIC TIES AS MUCH AS POSSIBLE, GIVEN TRADE ACT RESTRICTIONS. EMPHASIZE TO SOVIET LEADERS AND PUBLIC THAT IT IS IN THEIR OWN INTEREST TO TAKE A GROWING PART IN THE WORLD ECONOMY, AND THAT IT IS US POLICY TO FOSTER THIS TO THE EXTENT THEY WISH.

--ENCOURAGE THE SOVIETS TO IMPROVE THE FACILITIES FOR AND SITUATION OF US BUSINESSMEN LOCATED IN THE USSR.

--EXPAND THE US TRADE PROMOTION PROGRAM.

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--EXPAND AND STRENGTHEN EMBASSY CONTACTS WITH SOVIET ECONOMIC POLICY MAKERS.

--MAKE CLEAR THE IMPORTANCE OF AN IMPROVED BILATERAL ATMOSPHERE, INCLUDING PROGRESS ON EMIGRATION, FOR A RESOLU-

TION OF THE JACKSON-VANIK IMPASSE.

--ENCOURAGE HIGH-LEVEL VISITS BOTH WAYS, WHENEVER APPRO-PRIATE.

--IMPROVE ACCESS TO SOVIET SOURCES FOR US SCHOLARS AND JOURNALISTS.

--EXPAND SCIENTIFIC COOPERATION FOR MUTUAL BENEFIT, MATCH-ING GAIN FOR GAIN, EMPHASIZING ACTUAL SCIENTIFIC WORK AND RECIPROCITY OF ACCESS TO INDIVIDUALS, INSTITUTIONS AND GEOGRAPHIC AREAS.

--SEEK A CIVIL AIR TRANSPORT AGREEMENT BENEFICIAL TO THE U.S.
CHRISTOPHER

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